# LEGISLATIVE SERVICES AGENCY OFFICE OF FISCAL AND MANAGEMENT ANALYSIS

200 W. Washington, Suite 301 Indianapolis, IN 46204 (317) 233-0696 http://www.in.gov/legislative

## FISCAL IMPACT STATEMENT

**LS 7000 NOTE PREPARED:** Mar 17, 2008 **BILL NUMBER:** HB 1204 **BILL AMENDED:** Mar 14, 2008

**SUBJECT:** Public Safety.

FIRST AUTHOR: Rep. Crooks

BILL STATUS: Enrolled

FIRST SPONSOR: Sen. Kruse

FUNDS AFFECTED: X GENERAL IMPACT: State & Local

DEDICATED FEDERAL

<u>Summary of Legislation:</u> This bill establishes the Emergency Alert System Advisory Committee to: (1) develop, update, and monitor the effectiveness of the state emergency alert system plan; (2) make recommendations concerning acquisition of appropriate technology and equipment to make the emergency notification system effective on a timely basis in all portions of Indiana; and (3) through the State Police Department, purchase appropriate technology and equipment to equip local primary relaying stations with monitoring equipment.

The bill provides that the wireline enhanced emergency telephone system fee applies to interconnected voice over Internet protocol (VoIP) service.

The bill requires the State Board of Accounts (SBA) to audit, not later than November 1, 2008, the expenditures of wireline and wireless enhanced 911 fees made by local units and PSAPs during the 2005, 2006, and 2007 calendar years. Beginning with respect to the 2008 calendar year, the SBA must annually audit the expenditures of wireline and wireless enhanced 911 fees made during the immediately preceding calendar year by local units and PSAPs.

After December 31, 2014, a county may not contain more than two PSAPs. A county may have more than two PSAPs if any additional PSAPs are operated by a state educational institution or by an airport authority established for a county having a consolidated city. If, on March 15, 2008, a county does not contain more than one PSAP, an additional PSAP may not be established or operated in the county on or after that date unless the additional PSAP is established and operated by (1) a state educational institution; (2) an airport authority established for a county having a consolidated city; or (3) the municipality having the largest population in the county or an agency of that municipality. The bill requires each PSAP operator in a county

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containing more than the authorized number of PSAPs to enter, not later than January 1, 2015, into an interlocal agreement with every other PSAP operator in the county to ensure that the county does not contain more than the authorized number of PSAPs after December 31, 2014.

The bill provides that a unit may not adopt an ordinance to increase a wireline enhanced emergency telephone system fee during the period beginning March 15, 2008, and ending at such time that the applicable county has complied with the requirement limiting the number of PSAPs in each county.

The bill requires the Regulatory Flexibility Committee to study the appropriate mechanisms for funding both wireline and wireless enhanced emergency telephone systems in Indiana. The bill requires the wireless enhanced 911 advisory board to submit the three most recent audits of the wireless emergency telephone system fund to the committee not later than September 1, 2008. It requires the committee to submit a report on any recommendations to the Legislative Council not later than December 1, 2008.

#### Effective Date: Upon passage.

Explanation of State Expenditures: The bill requires the State Board of Accounts (SBA) to audit the expenditures of emergency telephone system fees and wireless emergency enhanced 911 fees made during calendar years 2005 through 2007. The SBA is then required to report to the Regulatory Flexibility Committee on the results of this audit not later than November 1, 2008. The bill also requires the SBA to conduct annual audits of these expenditures beginning with calendar year 2008. The SBA reports that these new audit requirement will not have a fiscal impact on the SBA since they are currently doing annual audits of local units.

The bill also establishes the Emergency Alert System Advisory Committee beginning July 1, 2008. The bill requires the Committee's expenses to be paid from appropriations made by the General Assembly. Therefore, there will only be an increase in state expenditures to the extent that the General Assembly chooses to appropriate money to this Committee in the next biennial budget bill.

The Committee consists of 10 members, 3 of whom are state employees. Each member who is not a state employee is not entitled to per diem. The member is, however, entitled to reimbursement for travel expenses and other expenses actually incurred in connection with the member's duties. Each member who is a state employee is entitled to reimbursement for travel expenses and other expenses actually incurred in connection with the member's duties. Expenses related to the committee will depend on the number and nature of committee meetings.

The Committee must (1) develop, update, and monitor the effectiveness of the state emergency alert system plan; (2) make recommendations concerning the acquisition of appropriate technology and equipment to make the emergency notification system effective; purchase, through the SPD, appropriate technology and equipment to equip local primary relaying stations with monitoring equipment. The Committee must also make applications for private, local, state, or federal grants to be used to enhance or improve the emergency alert system. The SPD must provide administrative and staff support for the committee. Money received by the committee as a grant or a gift is appropriated for the purposes of the grant or the gift.

This bill assigns the topic of studying the appropriate mechanisms for funding both wireline and wireless enhanced emergency telephone systems in Indiana to the Regulatory Flexibility (Reg Flex) Committee. Legislative Council resolutions in the past have established budgets for interim study committees in the amount of \$16,500 per interim for committees with more than 16 members. It is assumed that the Committee

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will study this additional topic within their current scope of work.

<u>Background:</u> The Reg Flex Committee is made up of a standing committee of the Senate and the House as chosen by the President Pro Tempore of the Senate and the Speaker of the House. The standing committees chosen in the past have been the Senate Committee on Utilities & Regulatory Affairs and the House Committee on Commerce, Energy, and Utilities. There were 23 members on the Reg Flex Committee during the 2007 interim. The Committee is to be staffed by the Legislative Services Agency. The funds necessary for the Reg Flex Committee to operate are paid from state General Fund appropriations to the Legislative Council and Legislative Services Agency.

# **Explanation of State Revenues:**

**Explanation of Local Expenditures:** The bill allows the Emergency Alert System Advisory Committee to purchase, through the SPD, technology and equipment to equip local primary relaying stations with monitoring equipment. This provision could reduce local expenditures to the extent that the local unit would not have to purchase the equipment or technology.

After December 31, 2014, a county may not contain more than two PSAPs unless the additional PSAPs are operated by a state educational institution or by an airport authority established for a county having a consolidated city. After the initial costs to organize the consolidation, there could be offsetting decreases in local expenditures to the extent that PSAP consolidation results in a lower overall cost for providing public safety communications within a county. The overall impact on local expenditures is indeterminable and will depend upon the decisions of local units in consolidating and reorganizing multiple PSAPs. The bill exempts from the 2 PSAP's per county requirement, those PSAP's operated by a state educational institution or an airport authority established for a county containing a consolidated city.

## **Explanation of Local Revenues:**

State Agencies Affected: SPD; Department of Homeland Security; State Department of Health.

**Local Agencies Affected:** Local units involved in emergency preparedness.

**Information Sources:** Paul Lottes, State Board of Accounts, 317-232-2532.

Fiscal Analyst: Bernadette Bartlett, 317-232-9586; Adam Brown, 317-232-9854.

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